



Department of Energy
Washington, DC 20585

NOV - 3 2004

MEMORANDUM TO LINTON BROOKS
ADMINISTRATOR, NNSA

DAVID GARMAN
ACTING UNDER SECRETARY, ESE

FROM: BRUCE M. CARNES
ASSOCIATE DEPUTY SECRETARY

SUBJECT: Certification of Earned Value Management

Earned Value Management (EVM) is a key component of the Department's acquisition management system. It provides DOE and contractor management with vital performance indicators and facilitates proactive management of our projects and programs. DOE requires the use of EVM on all projects with a total cost of \$20M or greater since the issuance of DOE O 413.3 in October 2000. DOE IT projects also require the use of EVM when the investment is \$5M or greater.

The Office of Management and Budget (OMB) has also recognized the benefits of EVM and is requiring agencies to use EVM and to certify that the EVM systems are compliant with the national EVM standard (ANSI/EIA-748). Certification of our contractors' EVM systems is a key factor in the Department's compliance with the President's Management Agenda (PMA).

Implementation of an EVM certification program was one of the action items in the 2004 Departmental Management Challenge. The Office of Engineering and Construction Management (OECM), in conjunction with the Defense Contract Management Agency, established and successfully piloted a certification process. We are now ready to begin full implementation.

In accordance with the PMA, the Department must certify each contractor's EVM system by the end of FY 2006. To achieve this goal, I ask that each program office responsible for projects requiring the use of EMV develop, in coordination with OECM, a certification review schedule. Priority should be given to major system acquisitions and any high risk projects that are approaching Critical Decision 2. A list of projects that currently require the use of EVM and those that will require the use of EVM upon approval of Critical Decision-2 is attached.



I also ask that your organization provide OECM with answers to the following questions for each of your contractors:

- Is the use of EVM a contract requirement?
- Is the EVMS compliant with the national standard? (See the attached document containing the 32 Earned Value Management System guidelines that describe an ANSI compliant system.)
- If not, what are the known shortcomings that must be remedied prior to certification?
- Is EVM being used to manage projects?

I request that you provide your responses to both requests to OECM by Tuesday, **November 30, 2004**. If you have any questions about this memorandum, please contact me at 6-2550 or Jim Rispoli at 6-5195.

Attachments

National Nuclear Security Administration

Project Name	Past CD-2	
	Site	TRC (\$)
Stockpile Management Restructuring Initiative, KC (99-D-127)	Kansas City Plant	\$ 138,949
National Ignition Facility (96-D-111)	Lawrence Livermore	\$ 2,248,097
Terascale Simulation Facility (00-D-103)	Lawrence Livermore	\$ 95,317
Engineering Technology Complex Upgrade (02-D-105)	Lawrence Livermore	\$ 27,700
Sensitive Compartmented Information Facility (01-D-800)	Lawrence Livermore	\$ 25,102
National Security Sciences Building (NSSB) (03-D-102-LANL-NSSB)	Lawrence Livermore	\$ 25,102
NMSSUP (Phase I) (99-D-132-LANL)	Los Alamos	\$ 97,600
CGR-1.5.06-Waste Management Mitigation TA 50/54.5 (01-D-703)	Los Alamos	\$ 73,951
CGR-1.5.05-Part-Site-Wide Alarm System Replacement (01-D-701)	Los Alamos	\$ 31,436
CGR-1.5.02-Emergency Operations Ctr. Replacement (01-D-702)	Los Alamos	\$ 27,920
U1h Shaft Construction Project	Los Alamos	\$ 22,416
Highly Enriched Uranium Materials Facility (01-D-124)	Nevada Test Site	\$ 27,240
Purification Facility (03-D-122)	Oak Ridge Y-12	\$ 313,800
FCAP, 3500 Ton Hydraulic Press (88-D-122-42)	Oak Ridge Y-12	\$ 49,920
Stockpile Management Restructuring Initiative (98-D-124)	Oak Ridge Y-12	\$ 29,773
SNM Component Requalification Facility (03-D-123)	Oak Ridge Y-12	\$ 27,900
Weapons Evaluation Test Laboratory (01-D-126)	Pantex Plant	\$ 23,640
OMEGA EP (XX-D-XXX-47)	Pantex Plant	\$ 23,480
Distributed Information Systems Laboratory (01-D-101)	Rochester	\$ 76,500
Microsystems and Engineering Sciences Applications (01-D-108)	Sandia - CA	\$ 38,008
Z-Machine refurbishment Project (XX-D-XXX-34)	Sandia - NM	\$ 518,469
Test Capabilities Revitalization (Phase I) (04-D-101)	Sandia - NM	\$ 90,400
Exterior Communications Infrastructure Modernization (04-D-102)	Sandia - NM	\$ 47,252
Tritium Extraction Facility (98-D-125)	Sandia - NM	\$ 25,178
SMRI Tritium Facility Modernization & Consolidation (98-D-123)	SRS	\$ 506,439
	SRS	\$ 141,761

National Nuclear Security Administration

Project Name	Prior to CD-2	
	Site	TRC (\$)
Consolidate/Renovate Computing Facilities		\$ 377,000
TA-55 Infrastructure Reinvestment Project (06-D-140-02)	KCP	\$ 160,000
Security Perimeter Project (05-D-701-LANL)	LANL	\$ 32,000
DX High Explosives Characterization Project (05-D-140-01)	LANL	\$ 40,000
TA-55 Radiography Facility (06-D-140-01)	LANL	\$ 40,000
NIF Cryogenic Target System	LANL	\$ 40,000
Energetic Materials Processing Center (06-D-401)	Lawrence Livermore	\$ 145,000
Chemistry & Metallurgy Research Facility (CMR) Replacement Project (95-D-102)	Lawrence Livermore	\$ 47,100
NUMSSUP (Phase II) 05-D-170-01)	Los Alamos	\$ 743,000
Criticality Experiments Facility (formerly TA-18 Mission Relocation) Project (04-D-128)	Los Alamos	\$ 240,000
Power Grid Infrastructure Upgrade (05-D-602)	Los Alamos	\$ 142,800
Fire Stations No. 1 & No. 2 Replacement Project (06-D-402)	Los Alamos	\$ 20,000
Building B-3 Remediation, Restoration and Upgrade (06-D-404)	Nevada Test Site	\$ 25,200
Enriched Uranium Manufacturing Facility	Nevada Test Site	\$ 40,000
Security Improvements Project (05-D-170)	Oak Ridge Y-12	\$ 1,100,000
Beryllium Capability (BeC) Project (05-D-402)	Oak Ridge Y-12	\$ 300,000
Steam Plant Life Extension (05-D-160-02)	Oak Ridge Y-12	\$ 52,800
Compressed Air Upgrades Project (05-D-601)	Oak Ridge Y-12	\$ 50,200
Building 12-64 Production Bays Upgrade (05-D-401)	Oak Ridge Y-12	\$ 21,400
High Explosive Pressing Facility (04-D-103-02)	Pantex Plant	\$ 44,100
Zheleznogorsk Plutonium Production Elimination Program	Pantex Plant	\$ 38,400
Seversk Plutonium Production Elimination Program	Russia	\$ 570,000
Test Capabilities Revitalization (Phase II) (05-D-140-02)	Russia	\$ 360,000
TA-1 Heating System Modernization (05-D-160-01)	Sandia - NM	\$ 70,000
Mixed Oxide Fuel Fabrication Facility	Sandia - NM	\$ 56,500
Pit Disassembly and Conversion Facility	SRS	\$ 1,850,000
Capability for Advanced Loading Missions (04-D-127/02-D-103-140)	SRS	\$ 1,230,000
	SRS	\$ 56,000

**ENVIRONMENTAL MANAGEMENT
(Budget Line-Items)**

Past CD-2

Project Name

Site

TPC (\$)

Waste Treatment and Immobilization Plant, (2012:01-D-416)
Immobilized High Level Waste Interim Storage Facility (2035:03-D-403)
Glass Waste Storage Building #2, (2035:04-D-408)

ORP	\$	5,781,000
ORP	\$	70,000
SRS	\$	77,386

**ENVIRONMENTAL MANAGEMENT
(Operating Projects)**

Past CD-2

Project Name

Site

TPC (\$)

Radioactive Liquid Tank Waste Stabilization and Disposition, (2035:ORP-0014)	ORP	\$	24,330,467
Nuclear Facility D&D - Remainder of Hanford, (2035: RL-0040)	Richland	\$	7,484,499
Solid Waste Stabilization and Disposition - 200 Area, (2035: RL-0013)	Richland	\$	6,304,172
Nuclear Facility D&D - River Corridor Closure Project, (2012:RL-0041)	Richland	\$	3,135,901
SNF Stabilization and Disposition, (2012:RL-0012)	Richland	\$	1,749,552
NM Stabilization and Disposition - PFP, (2012:RL-0011)	Richland	\$	1,743,013
Soil and Water Remediation - Groundwater/Vadose Zone, (2035: RL-0030)	Richland	\$	1,591,809
Nuclear Facility D&D - Fast Flux Test Facility Project, (2035: RL-0042)	Richland	\$	809,843
Operate Waste Disposal Facility, (2035: RL-0080)	Richland	\$	241,760
Soil & Water Remediation, (2006:RF-0030)	Rocky Flats	\$	2,289,300
Nuclear Facility D&D/North Side Facility Closures, (2006:RF-0040)	Rocky Flats	\$	1,828,039
Nuclear Facility D&D/South Side Facility Closures, (2006:RF-0041)	Rocky Flats	\$	786,669
Solid Waste Stabilization and Disposition, (2006:RF-0013)	Rocky Flats	\$	761,839
Nuclear Facility D&D - East Tennessee Technology Park, (UE D&D:OR-0040)	Oak Ridge	\$	1,837,944
Nuclear Facility D&D - Y-12, (2035:OR-0041)	Oak Ridge	\$	1,070,451
Solid Waste Stabilization and Disposition, (2012:OR-0013B)	Oak Ridge	\$	808,665
Nuclear Facility D&D - Oak Ridge National Laboratory, (2035:OR-0042)	Oak Ridge	\$	668,476
Solid Waste Stabilization and Disposition, (2006:OR-0013A)	Oak Ridge	\$	461,081
Soil and Water Remediation - Melton Valley, (2006:OR-0030)	Oak Ridge	\$	352,067
Nuclear Facility D&D - East Tennessee Technology Park, (2012:OR-0043)	Oak Ridge	\$	151,058
Soil and Water Remediation - Offsites, (2012:OR-0031)	Oak Ridge	\$	97,622
Solid Waste Stabilization & Disposition - Fernald, (2006:OH-FN-0013)	OH-Fernald	\$	1,489,368
Soil and Water Remediation - Fernald, (2006:OH-FN-0030)	OH-Fernald	\$	1,110,343
Non-Nuclear Facility D&D - Fernald, (2006:OH-FN-0050)	OH-Fernald	\$	512,267
Nuclear Facility D&D - Miamisburg, (2006:OH-MB-0040)	OH-Miamisburg	\$	484,192
Solid Waste Stabilization and Disposal - Miamisburg, (2006:OH-MB-0013)	OH-Miamisburg	\$	202,237
Soil and Water Remediation - Environmental Restoration and Site Support - Miamisburg, (2006:OH-MB-0030)	OH-Miamisburg	\$	163,773
Nuclear Facility D&D - Columbus (West Jefferson), (2006:OH-CL-0040)	OH-Columbus	\$	31,570
Soil and Water Remediation - LLNL - Main Site, (2006:VL-LLNL-0030)	OAK:LLNL	\$	122,993
Soil and Water Remediation - Lawrence Livermore National Laboratory Site, (2006:VL-LLNL-0031)	OAK:LLNL	\$	122,039
Solid Waste Stabilization and Disposition, (2006:VL-LLNL-0013)	OAK:LLNL	\$	74,441
Soil and Water Remediation - Sandia, (2006:VL-SN-0030)	ALBUQ:Sandia	\$	276,158
Soil and Water Remediation - Pantex, (2012:VL-PX-0030)	ALBUQ:Pantex	\$	175,050

**ENVIRONMENTAL MANAGEMENT
(Budget Line-Items)**

Prior to CD-2

Project Name

Site

TPC(\$)

Depleted Uranium Hexafluoride 6 Conversion, (UE D&D:02-U-101)

Portsmouth & Paducah \$ 731,572

Salt Waste Processing Facility Project, (2035:03-D-414)

SRS \$ 440,000

3013 Container Surveillance & Storage Capability, (2012:04-D-423)

SRS \$ 89,700

**ENVIRONMENTAL MANAGEMENT
(Operating Projects)**

Prior to CD-2

Project Name

Site

TPC(\$)

Radioactive Liquid Tank Waste Stabilization and Disposition, (2035:SR-0014C)

SRS \$ 11,867,072

NM Stabilization & Disposition, (2012:SR-0011B)

SRS \$ 4,057,568

Soil and Water Remediation, (2035:SR-0030)

SRS \$ 2,707,661

Solid Waste Stabilization and Disposition, (2035:SR-0013)

SRS \$ 2,449,932

Nuclear Facility D&D, (2035:SR-0040)

SRS \$ 1,585,793

NM Stabilization and Disposition, (2035:SR-0011C)

SRS \$ 1,276,496

SNF Stabilization and Disposition, (2035:SR-0012)

SRS \$ 348,680

NM Stabilization & Disposition, (2006:SR-0011A)

SRS \$ 122,290

Nuclear Facility D&D-Portsmouth, (UE D&D:PO-0040)

Portsmouth \$ 4,132,651

NM Stabilization and Disposition-DUF6 Conversion, (PO-0011X)

Portsmouth \$ 908,593

Solid Waste Stabilization and Disposition, (UE D&D:PO0013)

Portsmouth \$ 352,935

Nuclear Facility D&D-Portsmouth GCEP, (PO-0041)

Portsmouth \$ 80,000

Nuclear Facility D&D-Paducah, (UE D&D:PA-0040)

Paducah \$ 2,739,824

NM Stabilization and Disposition-DUF6 Conversion (PA-0011X)

Paducah \$ 1,281,846

Solid Waste Stabilization and Disposition, (UE D&D:PA-0013)

Paducah \$ 329,699

Radioactive Liquid Tank Waste Stabilization and Disposition -West Valley High Level Waste Storage, Non-Defense, (2035:OH-WV-0014)

OH-West Valley \$ 594,298

Nuclear Facility D&D - West Valley, (2006:OH-WV-0040)

OH-West Valley \$ 423,035

Solid Waste Stabilization & Disposition - West Valley, (2006:OH-WV-0013)

OH-West Valley \$ 266,505

Soil and Water Remediation - Ashtabula Closure Project, (2006:OH-AB-0030)

OH-Ashtabula \$ 45,000

Soil and Water Remediation - Nevada Test Site and Offsites, (2035:VL-NV-0030)

Neveda-NTS \$ 1,990,663

Solid Waste Stabilization and Disposition - NTS, (2012:VL-NV-0013)

Neveda-NTS \$ 76,660

Operate Waste Disposal Facility - Nevada (2035:VL-NV-0080)

Neveda \$ 159,821

Radioactive Liquid Tank Waste Stabilization and Disposition, (2035:ID-INEEL-0014C)

ID-INEEL \$ 2,953,554

Radioactive Liquid Tank Waste Stabilization and Disposition, (2012:ID-INEEL-0014B)

ID-INEEL \$ 2,357,775

Solid Waste Stabilization and Disposition, (2012:ID-INEEL-0013)Includes AMWTP

ID-INEEL \$ 1,921,077

Soil and Water Remediation, (2035:ID-INEEL-0030C)

ID-INEEL \$ 1,849,946

Soil and Water Remediation, (2012:ID-INEEL-0030B)

ID-INEEL \$ 1,148,952

Nuclear Facility D&D, (2012:ID-INEEL-0040B)

ID-INEEL \$ 1,148,952

Non-Nuclear Facility D&D, (2035:ID-INEEL-0050C)

ID-INEEL \$ 1,022,798

SNF Stabilization and Disposition, (2035:ID-INEEL-0012C)

ID-INEEL \$ 755,938

SNF Stabilization and Disposition, (2012:ID-INEEL-0012B-D)

ID-INEEL \$ 705,270

Non-Nuclear Facility D&D, (2012:ID-INEEL-0050B)

ID-INEEL \$ 293,467

Nuclear Facility D&D, (2035:ID-INEEL-0040C)

ID-INEEL \$ 11,213

Soil and Water Remediation-Moab, (2035:ID-GJ-003)

ID-GJ \$ 186,034

SNF Stabilization and Disposition-New /Upgrade Facilities Awaiting Geologic Repository, (2035:HQ-SNF-0012Y)

HQ \$ 163,560

Soil and Water Remediation, (2006:CH-BRNL-0030)

CH-BRNL \$ 258,957

Nuclear Facility D&D-High Flux Beam Reactor, (2006:CH-BRNL-0041)

CH-BRNL \$ 120,294

Nuclear Facility D&D Brookhaven Graphite Research Reactor, (2006:CH-BRNL-0040)

CH-BRNL \$ 68,276

Operate Waste Disposal Facility-WIPP, (2035:CB-0080)

Carlsbad \$ 5,084,685

Transportation-WIPP, (2035:CB-0090)

Carlsbad \$ 753,317

Science		Past CD-2	
Project Name	Site	TPCIS	
Center for Nanoscale Materials	Argonne East	\$	36,000
BNL Center for Functional Nanomaterials	Brookhaven	\$	81,000
Neutrinos at the Main Injector (NuMI)	Fermi NAL	\$	171,442
U. S. CMS	Fermi NAL/CERN	\$	167,250
U. S. ATLAS	Fermi NAL/CERN	\$	163,750
U.S. LHC Accelerator	Fermi NAL/CERN	\$	110,000
The Molecular Foundry	Lawrence Berkeley	\$	85,000
Spallation Neutron Source	Oak Ridge	\$	1,411,700
Center for Nanophase Materials Sciences	Oak Ridge NL	\$	65,000
National Compact Stellarator Experiment	Princeton PPL	\$	86,300
Center for Integrated Nanotechnologies	Sandia - NM	\$	75,800
Large Area Telescope	SLAC	\$	133,400
Science		Prior to CD-2	
Project Name	Site	TPCIS	
B Physics at the TeVatron (BTeV)	Fermi NAL	\$	225,000
SNS Instruments	ORNL	\$	75,000
Quasi-Poloidal Stellarator Experiment	ORNL	\$	23,110
Linac Coherent Light Source	SLAC	\$	240,000
Rare Isotope Accelerator	TBD	\$	1,100,000
Facility for the Characterization and Imaging of Molecular Machines	TBD	\$	250,000
Facility for Production & Characterization of Proteins and Molecular Tags	TBD	\$	230,000
Energy Efficiency and Renewable Energy		Past CD-2	
Project Name	Site	TPCIS	
Science and Technology Facility	NREL	\$	29,886
Energy Efficiency and Renewable Energy		Prior to CD-2	
Project Name	Site	TPCIS	
Research Support Facility	NREL	\$	70,000
Large Wind Turbine Test Facility	NREL	\$	25,000
Civilian Radioactive Waste Management		Prior to CD-2	
Project Name	Site	TPCIS	
Yucca Mountain			
Yucca Mountain Repository Project - Initial Operating Capability	Yucca Mountain, NV	\$	7,600,000
National Transportation System	Yucca Mountain, NV	\$	1,500,000
Nevada Transportation System	Yucca Mountain, NV	\$	1,000,000

PART III

EARNED VALUE MANAGEMENT SYSTEM GUIDELINES

The guidelines are grouped into five areas. Some could easily fit under more than a single area. However, each criterion is listed only in the group where it is primarily applicable. This organization is merely a vehicle used to facilitate understanding. Organization focuses on the performing organization and integration of the Work Breakdown Structure and the Organization Breakdown Structure of the project or program. Planning and Budgeting is concerned about the definition, resources and scheduling of the work. Accounting Considerations concentrates on budget and funds management as well the actual costs. Analysis and Management Reports establishes the processes for performance and status information, analysis and actions to be taken. Revisions and Data Maintenance organizes the guidelines, which pertain to controlling change in the baseline and budgets.

ORGANIZATION

- Define the authorized work elements for the program. A work breakdown structure (WBS), tailored for effective internal management control, is commonly used in this process.
- Identify the program organizational structure including the major subcontractors responsible for accomplishing the authorized work, and define the organizational elements in which work will be planned and controlled.
- Provide for the integration of the company's planning, scheduling, budgeting, work authorization and cost accumulation processes with each other, and as appropriate, the program work breakdown structure and the program organizational structure.
- Identify the company organization or function responsible for controlling overhead (indirect costs).
- Provide for integration of the program work breakdown structure and the program organizational structure in a manner that permits cost and schedule performance measurement by elements of either or both structures as needed.

PLANNING AND BUDGETING

- Schedule the authorized work in a manner, which describes the sequence of work and identifies significant task interdependencies required to meet the requirements of the program.
- Identify physical products, milestones, technical performance goals, or other indicators that will be used to measure progress.
- Establish and maintain a time-phased budget baseline, at the control account level, against which program performance can be measured. Budget for far-term efforts may be held in higher level accounts until an appropriate time for allocation at the

control account level. Initial budgets established for performance measurement will be based on either internal management goals or the external customer negotiated target cost including estimates for authorized but undefinitized work. On government contracts, if an over target baseline is used for performance measurement reporting purposes, prior notification must be provided to the customer.

- Establish budgets for authorized work with identification of significant cost elements (labor, material, etc.) as needed for internal management and for control of subcontractors.
- To the extent it is practical to identify the authorized work in discrete work packages, establish budgets for this work in terms of dollars, hours, or other measurable units. Where the entire control account is not subdivided into work packages, identify the far term effort in larger planning packages for budget and scheduling purposes.
- Provide that the sum of all work package budgets plus planning package budgets within a control account equals the control account budget.
- Identify and control level of effort activity by time-phased budgets established for this purpose. Only that effort which is unmeasurable or for which measurement is impractical may be classified as level of effort.
- Establish overhead budgets for each significant organizational component of the company for expenses that will become indirect costs. Reflect in the program budgets, at the appropriate level, the amounts in overhead pools that are planned to be allocated to the program as indirect costs.
- Identify management reserves and undistributed budget.
- Provide that the program target cost goal is reconciled with the sum of all internal program budgets and management reserves.

ACCOUNTING CONSIDERATIONS

- Record direct costs in a manner consistent with the budgets in a formal system controlled by the general books of account.
- When a work breakdown structure is used, summarize direct costs from control accounts into the work breakdown structure without allocation of a single control account to two or more work breakdown structure elements.
- Summarize direct costs from the control accounts into the contractor's organizational elements without allocation of a single control account to two or more organizational elements.
- Record all indirect costs that will be allocated to the contract.
- Identify unit costs, equivalent units costs, or lot costs when needed.

- For EVMS, the material accounting system will provide for:
 - Accurate cost accumulation and assignment of costs to control accounts in a manner consistent with the budgets using recognized, acceptable, costing techniques.
 - Cost performance measurement at the point in time most suitable for the category of material involved, but no earlier than the time of progress payments or actual receipt of material.
 - Full accountability of all material purchased for the program including the residual inventory

ANALYSIS AND MANAGEMENT REPORTS

- At least on a monthly basis, generate the following information at the control account and other levels as necessary for management control using actual cost data from, or reconcilable with, the accounting system:
 - Comparison of the amount of planned budget and the amount of budget earned for work accomplished. This comparison provides the schedule variance.
 - Comparison of the amount of the budget earned the actual (applied where appropriate) direct costs for the same work. This comparison provides the cost variance.
- Identify, at least monthly, the significant differences between both planned and actual schedule performance and planned and actual cost performance, and provide the reasons for the variances in the detail needed by program management.
- Identify budgeted and applied (or actual) indirect costs at the level and frequency needed by management for effective control, along with the reasons for any significant variances.
- Summarize the data elements and associated variances through the program organization and/or work breakdown structure to support management needs and any customer reporting specified in the contract.
- Implement managerial actions taken as the result of earned value information.
- Develop revised estimates of cost at completion based on performance to date, commitment values for material, and estimates of future conditions. Compare this information with the performance measurement baseline to identify variances at completion important to company management and any applicable customer reporting requirements including statements of funding requirements.

REVISIONS AND DATA MAINTENANCE

- Incorporate authorized changes in a timely manner, recording the effects of such changes in budgets and schedules. In the directed effort prior to negotiation of a

change, base such revisions on the amount estimated and budgeted to the program organizations.

- Reconcile current budgets to prior budgets in terms of changes to the authorized work and internal replanning in the detail needed by management for effective control.
- Control retroactive changes to records pertaining to work performed that would change previously reported amounts for actual costs, earned value, or budgets. Adjustments should be made only for correction of errors, routine accounting adjustments, effects of customer or management directed changes, or to improve the baseline integrity and accuracy of performance measurement data.
- Prevent revisions to the program budget except for authorized changes.
- Document changes to the performance measurement baseline.